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# UNITED STATES DISTRICT COURT CENTRAL DISTRICT OF CALIFORNIA

### **CIVIL MINUTES -- GENERAL**

Case No.	EDCV 12-01547 VAP (O	Px) Date: November 6, 2012					
Title:	et al.	EXPERIAN INFORMATION SERVICES, INC.,					
PRESENT	: HONORABLE VIRG	INIA A. PHILLIPS, U.S. DISTRICT JUDGE					
	Marva Dillard Courtroom Deputy	None Present Court Reporter					
ATTORNEYS PRESENT FOR PLAINTIFFS:		ATTORNEYS PRESENT FOR DEFENDANTS:					
None		None					
PROCEEDINGS: MINUTE ORDER DENYING DEFENDANTS' MOTION TO DISMISS (DOC. NO. 12) (IN CHAMBERS)							
This case arises out of Defendants Experian Information Services, Inc., Trans Union LLC, and Equifax Information Services, LLC's alleged failure to remove erroneous items from Plaintiff Izak Engelbrecht's credit report. Plaintiff seeks monetary, injunctive, and declaratory relief under the Fair Credit Reporting Act. Currently before the Court is Defendants' Motion to Dismiss Plaintiff's claim for injunctive and declaratory relief on the grounds that such relief is unavailable to private plaintiffs (Doc. No. 12).							
On November 5, 2012, the Court granted the parties' joint stipulation to submit on their Motion papers (Doc. No. 32). The Court, having received and considered all							
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papers filed in support of, and in opposition to, Defendants' Motion, finds that the Motion is appropriate for resolution without oral argument. <u>See</u> Fed. R. Civ. P. 78; Local Rule 7-15. For the reasons set forth below, the Court DENIES the Motion.

#### I. BACKGROUND

Plaintiff filed a Complaint against Defendants Experian Information Services, Inc., Trans Union LLC, and Equifax Information Services, LLC on September 11, 2012 (Doc. No. 1), alleging that Defendants violated the Fair Credit Reporting Act ("FCRA" or "the Act") by failing and refusing to remove certain "trade lines" from Plaintiff's consumer credit reports, despite direction from Plaintiff and Plaintiff's creditors to do so. The Complaint requests monetary damages as well as declaratory and injunctive relief.

On October 5, 2012, Defendants filed a joint Motion to Dismiss Plaintiff's claim for declaratory and injunctive relief, asserting that equitable relief is unavailable to private plaintiffs under the FCRA (Doc. No. 12). Plaintiff filed an Opposition on October 10, 2012 (Doc. No. 15), and Defendants filed a joint Reply on October 22, 2012 (Doc. No. 19). In support of their Reply, Defendants filed the Declaration of Sarah G. Conway (Doc. No. 20), attaching a true and correct copy of a February 23, 2012 Order in Engelbrecht v. JP Morgan Chase Bank, N.A., Case No. CV 11-6809 DSF (DTBx).

#### II. LEGAL STANDARD

Federal Rule of Civil Procedure 12(b)(6) allows a party to bring a motion to dismiss for failure to state a claim upon which relief can be granted. Rule 12(b)(6) is read in conjunction with Rule 8(a), which requires only a short and plain statement of the claim showing that the pleader is entitled to relief. Fed. R. Civ. P. 8(a)(2); Conley v. Gibson, 355 U.S. 41, 47 (1957) (holding that the Federal Rules require that a plaintiff provide "'a short and plain statement of the claim' that will give the defendant fair notice of what the plaintiff's claim is and the grounds upon which it rests." (quoting Fed. R. Civ. P. 8(a)(2))); Bell Atl. Corp. v. Twombly, 550 U.S. 544, 555 (2007). When evaluating a Rule 12(b)(6) motion, a court must accept all material allegations in the complaint — as well as any reasonable inferences to be drawn from them — as true and construe them in the light most favorable to the non-moving party. See Doe v. United States, 419 F.3d 1058, 1062 (9th Cir. 2005); ARC

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Ecology v. U.S. Dep't of Air Force, 411 F.3d 1092, 1096 (9th Cir. 2005); Moyo v. Gomez, 32 F.3d 1382, 1384 (9th Cir. 1994).

"While a complaint attacked by a Rule 12(b)(6) motion to dismiss does not need detailed factual allegations, a plaintiff's obligation to provide the 'grounds' of his 'entitlement to relief' requires more than labels and conclusions, and a formulaic recitation of the elements of a cause of action will not do." Twombly, 550 U.S. at 555 (citations omitted). Rather, the allegations in the complaint "must be enough to raise a right to relief above the speculative level." Id.

To survive a motion to dismiss, a plaintiff must allege "enough facts to state a claim to relief that is plausible on its face." Twombly, 550 U.S. at 570; Ashcroft v. Iqbal, 556 U.S. 662, 129 S. Ct. 1937, 1949 (2009). "The plausibility standard is not akin to a 'probability requirement,' but it asks for more than a sheer possibility that a defendant has acted unlawfully. Where a complaint pleads facts that are 'merely consistent with' a defendant's liability, it stops short of the line between possibility and plausibility of 'entitlement to relief." Iqbal, 129 S. Ct. at 1949 (quoting Twombly, 550 U.S. at 556). Recently, the Ninth Circuit clarified that (1) a complaint must "contain sufficient allegations of underlying facts to give fair notice and to enable the opposing party to defend itself effectively," and (2) "the factual allegations that are taken as true must plausibly suggest an entitlement to relief, such that it is not unfair to require the opposing the party to be subjected to the expense of discovery and continued litigation." Starr v. Baca, 652 F.3d 1202, 1216 (9th Cir. 2011).

Although the scope of review is limited to the contents of the complaint, the Court may also consider exhibits submitted with the complaint, <u>Hal Roach Studios</u>, <u>Inc. v. Richard Feiner & Co.</u>, 896 F.2d 1542, 1555 n.19 (9th Cir. 1990), and "take judicial notice of matters of public record outside the pleadings," <u>Mir v. Little Co. of Mary Hosp.</u>, 844 F.2d 646, 649 (9th Cir. 1988).

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#### III. DISCUSSION

Congress enacted the FCRA, 15 U.S.C. § 1681 et seq., to increase the fairness, confidentiality, and accuracy of consumer credit reporting. <u>See</u> 15 U.S.C. § 1681(b). Sections 1681n and 1681o of the FCRA create civil liability to consumers for willful and negligent noncompliance, respectively, while Section 1681p grants federal district courts jurisdiction over any "action to enforce any liability created under" the Act. The Act is silent, however, as to the availability of equitable relief to private plaintiffs.

Defendants, relying on <u>Washington v. CSC Credit Servs.</u>, Inc., 199 F.2d 263 (5th Cir. 2000), argue the FCRA's silence should be interpreted to exclude equitable remedies for private plaintiffs. (Mot. at 4.) Plaintiff, relying on <u>Califano v. Yamasaki</u>, 442 U.S. 682 (1979), asserts the FCRA's silence is insufficient to divest federal courts of their equitable powers. (Opp'n at 3.) The Ninth Circuit has yet to address this issue.

"Absent the clearest command to the contrary from Congress, federal courts retain their equitable power to issue injunctions in suits over which they have jurisdiction." Califano, 442 U.S. at 705.

While Sections 1681n and 1681*o* provide for monetary relief under the FCRA, and 1681p vests federal courts with the jurisdiction to "enforce any liability" under the Act, the FCRA does not address the availability of equitable relief to private plaintiffs. To date, the Fifth Circuit is the only court of appeal to have ruled definitively on whether such relief is available. In <u>Washington v. CSC Credit Services Inc.</u>, 199 F.3d 263, the court held that injunctive and declaratory relief were unavailable based on three considerations. First, the court stated:

the affirmative grant of power to the FTC to pursue injunctive relief, coupled with the absence of a similar grant to private litigants when they are expressly granted the right to obtain damages and other relief, persuasively demonstrates that Congress vested the power to obtain injunctive relief solely with the FTC.

<u>ld.</u> at 268. So	econd, the court compared	d the FCRA	with similar provisions in	the Fair
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Debt Collection Practices Act ("FDCPA"), which courts had found did "not allow private actions for injunctive relief." <u>Id.</u> at 268 n.4. Finally, the court pointed to Section 1681u(m), which provides consumers with a damages remedy against the government for improperly obtaining consumer information and explicitly states that injunctive relief is also available for violations of the Section. <u>Id.</u> at 269.

Although several courts have followed <u>Washington</u>, others have called its reasoning into doubt. <u>See, e.g.</u>, <u>Beaudry v. TeleCheck Servs.</u>, <u>Inc.</u>, 579 F.3d 702 (6th Cir. 2009); <u>Valentine v. First Advantage Saferent, Inc.</u>, No. EDCV 08-142 VAP (OPx), 2009 WL 4349694, at \*15 (C.D. Cal. Nov. 23, 2009) (recognizing the split of authority and declining to address the issue); <u>Andrews v. Trans Union Corp. Inc.</u>, 7 F. Supp. 2d 1056, 1084 (C.D. Cal. 1998) (finding injunctive relief available), <u>aff'd in part, rev'd in part</u>, 225 F.3d 1063 (9th Cir. 2000), <u>rev'd on other grounds</u>, 534 U.S. 19 (2000).

In <u>Beaudry</u>, the Sixth Circuit declined to address the availability of injunctive relief to private plaintiffs, stating:

<u>Washington</u> may be right, and the district court thus may have been right to rely on it. But the answer is not free from doubt. <u>Califano v. Yamasaki</u>, 442 U.S. 682, 705 (1979), points out that a district court should start with the assumption that, in actions over which it has jurisdiction, it has authority to issue injunctive relief. In the absence of "the clearest command to the contrary from Congress," the plaintiff may seek injunctive relief.

<u>Id.</u> at 709 (citations omitted). The court also pointed out that, although Sections 1681s and 1681u(m) explicitly provide for injunctive relief, creating a negative inference that such relief would not otherwise be available, Section 1681u(*I*) expressly provides that "the remedies and sanctions set forth in this section shall be the only judicial remedies and sanctions for violation of this section," creating the opposite negative inference that, elsewhere, remedies are not limited to those enumerated. See id.

This Court finds	<u>Washington</u>	unpersuasive.	"Unless a	statute in	so r	many

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words, or by a necessary and inescapable inference, restricts the court's jurisdiction in equity, the full scope of that jurisdiction is to be recognized and applied." Weinberger v. Romero-Barcelo, 456 U.S. 305, 313 (1982) (quoting Porter v. Warner Holding Co., 328 U.S. 395, 398 (1946)). The FCRA does not restrict a private plaintiff's right to equitable relief "in so many words," and the negative inferences cited by the Washington court are far from "necessary and inescapable," especially in light of the conflicting negative inference that can be drawn from the express limitation of remedies in Section 1681u(*l*).

In <u>Plata v. Schwarzegger</u>, 603 F.3d 1088, 1095 (9th Cir. 2010), the Ninth Circuit rejected the application of the maxim <u>expressio unius est exclusio alterius</u> (the expression of one implies the exclusion of another), holding that Congress, by providing for special masters under the PLRA, did not necessarily mean to negate the appointment of receivers. <u>Id.</u> at 1095. As the court stated:

that canon does not work when a single thing provided for is quite different from another thing omitted. The canon 'does not apply to every statutory listing or grouping; it has force only when the items expressed are members of an associated group or series, justifying the inference that items not mentioned were excluded by deliberate choice, not inadvertence.

<u>Id.</u> Ultimately the court held that "even if <u>expressio unius</u> did apply, the negative implication arguably drawn from it scarcely could qualify as 'the clearest command' of Congress or a 'necessary and inescapable inference' required to limit the traditional equity powers of the district court." <u>Id.</u>

Here, as in <u>Plata</u>, the negative implications to be drawn from the FCRA's silence regarding equitable relief in Sections 1681n and 1681*o*, express grant of injunctive powers in Sections 1681s and 1681u(*m*), and express limitation to enumerated remedies in Section 1681u(*l*) "scarcely could qualify as 'the clearest

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command' of Congress or a 'necessary and inescapable inference.'" In the absence of such a clear command, the Court will not restrict its jurisdiction or Plaintiff's remedies.

The purpose of the statute further supports the Court's holding. The FCRA "was crafted to protect consumers from the transmission of inaccurate information about them, and to establish credit reporting practices that utilize accurate, relevant, and current information in a confidential and responsible manner." <u>Guimond v. Trans Union Credit Info. Co.</u>, 45 F.3d 1329, 1333 (9th Cir. 1995) (citations omitted). The statute's "consumer oriented objectives support a liberal construction," which is well served by the availability of injunctive relief. The harm from which the statute aims to protect consumers is ongoing, and where, as alleged here, credit reporting agencies refuse to correct inaccurate information, monetary damages may not provide an adequate remedy. This fact distinguishes the FCRA from statutes like the FDCPA, under which violators must make additional collection attempts (and, thus, additional actionable violations) to cause further harm. <u>Cf. Andrews</u>, 7 F. Supp. 2d at 1084 n.33 (finding the statutes distinguishable).

Likewise, if the FTC lacked the resources to pursue injunctive relief for each consumer whose credit report was inaccurate, a consumer without the right to bring a claim for injunctive relief would be helpless to correct her credit information. These fairness concerns would come to nothing had Congress clearly, unequivocally restricted the availability of injunctive relief. But, as explained above, any intent to restrict equitable relief is murky at best.

In their Reply, Defendants raise an additional concern that allowing private plaintiffs to enjoin violations of the FCRA "would essentially create strict liability for credit reporting agencies, regardless of what has been reported to them by furnishers." (Reply Br. at 3.) This contention is not persuasive. A consumer still must prove a violation of the statute in order to obtain injunctive relief, and the Court retains its discretion to grant an injunction only when it is warranted by the balance of equities and in the interests of justice. See Weinberger, 456 U.S. at 312 ("[T]he

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basis for injunctive relief in the federal courts has always been irreparable injury and the inadequacy of legal remedies."). In any event, Defendants' fairness concerns are insufficient to overcome Congress's lack of a clear command.

Accordingly, the Court finds that equitable relief is available to private plaintiffs under the FCRA.

#### IV. CONCLUSION

For the reasons expressed above, Defendant's Motion is DENIED.

IT IS SO ORDERED.

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